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OLL 85-2193/2 31 July 1985

MEMORANDUM FOR: D/OS

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C/ALD/OGC

D/CP

FROM:

Legislation Division

Office of Legislative Liaison

SUBJECT:

Request for Views - S. 1347 - Access to State and Local Criminal Records

- 1. Attached for your review and comment, please find a copy of: S. 1347; a letter from Senator Roth, Chairman of the Senate Governmental Operations Committee requesting the Agency's view on S. 1347; and, a copy of a draft response to Senator Roth on behalf of the Agency from the Director, Office of Legislative Liaison.
- 2. You will recall that earlier the Agency's views on this legislation were solicited by a staff member of the Senate Armed Services Committee and the Agency responded that it favored such legislation. On the basis of that response, we understand that the provisions of S. 1347 will be added to S. 1281, the Intelligence Authorization Act for Fiscal Year 1986, by the Senate Armed Services which currently has that Bill before it on referral. Nevertheless, the Agency must respond to Senator Roth's request for views as the Bill is properly before his Committee. We do anticipate, however, that the legislation will see floor action via the Intelligence Authorization Act route and not via Senator Roth's Committee.
- 3. As the Agency's views letter will have to be cleared by the Office of Management and Budget prior to its transmission to Senator Roth, and the Senator has asked to receive the



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Agency's views by 12 August, we ask to receive your views by 6 August 1985.

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99TH CONGRESS 1ST SESSION

## S. 1347

To provide access to criminal history record information for national security purposes for the Department of Defense, the Office of Personnel Management, or the Central Intelligence Agency.

## IN THE SENATE OF THE UNITED STATES

June 25 (legislative day, June 3), 1985

Mr. Nunn (for himself, Mr. ROTH, Mr. CHILES, Mr. GORE, and Mr. STEVENS) introduced the following bill; which was read twice and referred to the Committee on Governmental Affairs

## A BILL

To provide access to criminal history record information for national security purposes for the Department of Defense, the Office of Personnel Management, or the Central Intelligence Agency.

- 1 Be it enacted by the Senate and House of Representa-
- 2 tives of the United States of America in Congress assembled,
- 3 SHORT TITLE
- 4 Section 1. This Act may be cited as the "Security
- 5 Clearance Information Act of 1985".
- 6 CONGRESSIONAL FINDINGS AND POLICIES
- 7 SEC. 2. The Congress finds—

- (1) that under the Constitution, Congress has the responsibility and power to provide for the common defense and security of our Nation;
- (2) that the interests of national security require that the Department of Defense, the Office of Personnel Management, or the Central Intelligence Agency conduct investigations of individuals for the purpose of determining eligibility for access to classified information, assignment to or retention in sensitive national security duties, or acceptance or retention in the armed services:
- (3) that the interests of national security require that the Department of Defense, the Office of Personnel Management, or the Central Intelligence Agency have access to criminal history record information when conducting investigations of individuals for the purpose of determining eligibility for access to classified information, assignment to or retention in sensitive national security duties, or acceptance or retention in the armed services; and
- (4) that the interests of national security have been adversely affected by the reluctance and refusal of many State and local criminal justice agencies to provide criminal history record information to the Department of Defense, the Office of Personnel Management,

1	or the Central Intelligence Agency for use in investiga
2	tions of individuals for the purpose of determining eligi
3	bility for access to classified information, assignment to
4	or retention in sensitive national security duties, or
5	acceptance or retention in the armed services.
6	SEC. 3. Chapter 31 of title 10, United States Code, is
7	amended by striking out section 520a and substituting the
8	following:
9	"§ 520a. Criminal history record information for national
10	security purposes
11	"(a) As used in this chapter:
12	"(1) The term 'criminal justice agency' includes
13	Federal, State, and local agencies and means: (A)
14	courts or (B) Government agency or any subunit
15	thereof which performs the administration of criminal
16	justice pursuant to a statute or Executive order, and
17	which allocates a substantial part of its annual budget
18	to the administration of criminal justice.
19	"(2) The term 'criminal history record informa-
20	tion' means information collected by criminal justice
21	agencies on individuals consisting of identifiable de-
22	scriptions and notations of arrests, detentions, indict-
23	ments, information, or other formal criminal charges,
24	and any disposition arising therefrom, sentencing, cor-
25	rection supervision, and release. The term does not in-

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1	clude identification information such as fingerprint
2	records to the extent that such information does not
3	indicate involvement of the individual in the criminal
4	justice system.
5	"(3) The term 'classified information' means infor-
6	mation or material designated pursuant to the provi-
7	sions of a statute or Executive order as requiring pro-
8	tection against unauthorized disclosure for reasons of
9	national security.
10	"(4) The term 'State' means any of the several
11	States, the District of Columbia, the Commonwealth of
12	Puerto Rico, the Northern Mariana Islands, Guam, the
13	Virgin Islands, American Samoa, the Trust Territory
14	of the Pacific Islands, and any other territory or pos-
15	session of the United States.
16	"(5) The term 'local' and 'locality' means any
17	local government authority or agency or component
18	thereof within a State having jurisdiction over matters
19	at a county, municipal, or other local government
20	level.
21	"(b)(1) Upon request by the Department of Defense, the
22	Office of Personnel Management, or the Central Intelligence
23	Agency criminal justice agencies shall make available crimi-
24	nal history record information regarding individuals under in-
25	vestigation by the Department of Defense, the Office of Per-

- 1 sonnel Management, or the Central Intelligence Agency for
- 2 the purpose of determining eligibility for (A) access to classi-
- 3 fied information, (B) assignment to or retention in sensitive
- 4 national security duties, or (C) acceptance or retention in the
- 5 armed services. Fees charged for providing criminal history
- 6 record information pursuant to this subsection shall not
- 7 exceed those charged to other government agencies for such
- 8 information.
- 9 "(2) This subsection shall apply notwithstanding any
- 10 other provision of law or regulation of any State or of any
- 11 locality within a State, or any other law of the United States.
- 12 "(c) The Department of Defense, the Office of Personnel
- 13 Management, or the Central Intelligence Agency shall not
- 14 obtain criminal history record information pursuant to this
- 15 section unless it has received written consent from the indi-
- 16 vidual under investigation for the release of such information
- 17 for one or more of the purposes set forth in subsection (b).
- 18 "(d) Criminal history record information received under
- 19 this section shall not be disclosed except for the purposes set
- 20 forth in subsection (b) or as provided by section 552a of title
- 21 5, United States Code.".
- SEC. 4. The amendments made by this Act shall become
- 23 effective with respect to any inquiry which begins after the
- 24 date of enactment of this Act conducted by the Department
- 25 of Defense, the Office of Personnel Management, or the Cen-

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- 1 tral Intelligence Agency for any of the purposes specified in
- 2 subsection (b) of section 520a of title 10, United States Code,
- 3 as added by this Act.
- 4 Sec. 5. The amendments made by this Act are made
- 5 pursuant to the powers vested in Congress as found in sec-
- 6 tion 8 of article I of the United States Constitution.

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WILLIAM Y ROTH IN. DELAWARE CHARMAN

TED STEVENS ALASKA
CHARLES MCC MATHIAS JR. MARYLAND
SPILLIAM S COHEN MAINE
BAVID DURENBERGER, MINNESOTA
WARREN S RUDBLAK NEW HAMPSHIRE
THAD COCHRAN, MISSISSIPPI

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United States Senate

COMMITTEE ON GOVERNMENTAL AFFAIRS WASHINGTON, DC 20510 Executive Registry 85-2973

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July 12, 1985

The Honorable William J. Casey Director Central Intelligence Agency Washington, D.C. 20505

Dear Mr. Casey:

The enclosed copy of a bill which has been referred to the Committee on Governmental Affairs is sent for your review and comment. Your views concerning the provisions of this bill and recommendations for possible Committee action would assist us in our study of the measure.

In addition, Senate rules require each Committee to estimate the regulatory and paperwork impact of any legislation it reports. To assist the Committee in complying with this requirement, we would appreciate receiving your Agency's assessment of the possible paperwork and regulatory burdens which might result from the passage of the enclosed legislation.

We would greatly appreciate your providing us with your response within the next 30 days so that we might have it in time for Committee action.

Please address all correspondence to the attention of Gretta Graham, Committee on Governmental Affairs (224-4751).

Thank you for your participation in this effort.

Sincerely

William V. Roth

Chairmar

WVR/jm

Central Intelligence Agency





The Honorable William V. Roth, Jr. Chairman
Committee on Governmental Affairs
United States Senate
Washington, D.C. 20510

Dear Chairman Roth:

I am most pleased to be able to respond to your letter requesting comments on S. 1347, a bill to provide access by the Department of Defense, the Office of Personnel Management and the Central Intelligence Agency to state and local criminal history record information for national security purposes.

The Agency supports this legislation. Currently, state and local laws governing access to criminal history record information often hinder background investigations of persons seeking employment with the United States Government in positions requiring access to sensitive national security information. By removing those barriers, this legislation would enhance our ability to conduct the sort of thorough background investigation necessary to arrive at a reasonable judgment about an individual's trustworthiness. In these times when the United States faces renewed threats of espionage, we believe this legislation would be a valuable weapon against such threats. On behalf of the Agency, I therefore commend it to the Committee on Governmental Affairs for favorable consideration.

The Office of Management and Budget has advised that this report is consistent with the President's legislative program.

Sincerely,

Charles A. Briggs Director, Office of Legislative Liaison